



CITY COUNCIL MEETING STAFF REPORT

DATE OF MEETING: November 18, 2025

NAME OF PROJECT: Richard Rezone

NAME OF APPLICANT: Mark and Wendi Richard and Dallin Twilliger

PROPERTY OWNER: Mark and Wendi Richard and Dallin Twilliger

AGENDA ITEM: Land Use Map Amendment

LOCATION OF ITEM: 71 South 200 West

ZONING DESIGNATION: R-1-7

PROPOSED ZONING: Inclusion in the Transient Rental Overlay District

ITEM: 6

Mark and Wendi Richard and Dallin Twilliger are requesting a Land Use Map Amendment (zone change) of the Midway City Land Use Map. They are requesting that their parcel located at 71 South 200 West be added into the Transient Rental Overlay District (TROD). The parcel is 0.24 acres and is zoned R-1-7.

BACKGROUND & ANALYSIS:

The applicants are requesting an amendment to the Midway City Land Use Map. They would like their property to be included in the Transient Rental Overlay District (TROD) boundary. This would allow them to apply for a Conditional Use Permit which would then give them the ability to rent their home as a transient/nightly rental as outlined in the

Midway municipal code. A transient rental is defined as a dwelling that is rented for two to 30 days. Any rental of a dwelling for more than 30 days is considered a long-term rental and does not require any licensing from the City and does not need to be located in the TROD. A transient rental license has several restrictions that regulate items such as the number of people that can stay in the dwelling, number of vehicles that can be parked at the dwelling, a locally licensed property management company must manage the home, the dwelling must pass inspections, and other requirements also apply. Dwellings that are licensed in the City as transient rentals have generally had very few complaints from neighbors, though as of late, the number of complaints we are receiving is rising. If the property manager is proactive about informing renters of the rules, then there usually are not any problems. We have found over the past several years that whenever a home is proposed as a transient rental the neighbors have generally been vocal in their opposition.

The property is within block five of the twenty-one original historic Midway blocks. The northern half of this block is within the existing TROD boundary and C-2 zone which is directly north of the applicant's parcel. The applicant's property is zoned R-1-7. The TROD boundary follows the commercial zone boundaries with the exceptions of the Nelson, Lythgoe, Heckel Zone Map Amendment, which was approved on June 7, 2022, and the Marsing Zone Map Amendment that was approved on June 6, 2023. Those applications were similar to the current application because they are contiguous to the C-2 zone, and the properties are zoned R-1-7 as the applicants' property is. The applicants are not requesting an adjustment to the commercial zone boundary, but only to the TROD boundary to include their properties.

Unlike annexations that have specific spatial requirements in state code, there are not specific spatial requirements for requests like this, and the City Council has broad discretion on whether they approve the proposed adjustment.

The applicant's property serves as the primary home for the owner. If the proposed adjustment is approved, it would allow the property owners to pursue the additional approvals needed to rent their property as allowed by the Midway City transient unit rental ordinance. One important clarification is that the property, if the property is rented as allowed by the ordinance, the entire property and dwelling is rented. A portion of the property cannot be reserved for another type of rental or for a full-time resident while it is being rented as a transient rental.

The City has been restrictive regarding rentals and only allows them in the overlay district. Generally commercial areas and areas near the resorts are included in the overlay zone. This property is not in the resort or commercial zone but, as mentioned previously, the property does abut the C-2 zone. One reason why the City has been restrictive regarding transient rentals is because the balancing act the City must handle regarding property owners and neighbors. Transient rentals are good revenue sources for the owners of the property, and they generate transient rental taxes for the City and help with the resort tax that the City collects. They also make it easier for tourists to visit the City and to spend money in the local economy. The other side of the issue is they create added competition for the resorts in town and they can be disruptive to the neighborhood. They

also reduce the number of dwellings available for full-time residence. Another issue that has been identified is the loss of community that is felt if many dwellings are rented on a short-term basis. Striking the balance between all these issues has been difficult and has led the City to create the overlay district which covers areas that are generally more conducive to rental units because of the surrounding uses in the area. The General Plan discourages expansion of the TROD and the following language is included in the General Plan:

TROD boundaries should not expand beyond current boundaries to help preserve available long-term housing supply and to help preserve Midway as a community filled with permanent residents that will help preserve Midway's community feel.

This item has been noticed on the Midway website and the State's website for the City Council meeting. Mailed notice was sent out to all property owners within 600' for the public hearing that will be held by the City Council.

PLANNING COMMISSION RECOMMENDATION:

(Wardle) Motion: I'll make a motion that we recommend denial of Mark and Wendy Richard and Dallan Twilliger's request for a land use map amendment of the Midway City land use map requesting that their parcel located at 71 South 200 West be added into the transient rental overlay district, and that we use the staff findings against the proposal, noting that this is in opposition to the General Plan language discouraging the expansion of the TROD. The parcel is 0.24 acres and is zoned in R-1-7.

Seconded: Commissioner Osbourne

Ayes: Commissioners: Osborne, Wardle, Facer, and Winegar

Nays: None

Motion: Passed

POSSIBLE FINDINGS IN SUPPORT OF PROPOSAL:

- The proposed property is contiguous to the C-2 zone and the TROD.
- Transient rentals will help generate more transient rental taxes for the City and will help the City to qualify to collect the Resort Tax.
- The City has the ability to conditionally approve the proposal and require conditions that would not be possible for administrative actions.
- The City Council is under no obligation to approve the proposal but may do so if they find it will benefit the community.

- The applicants will need to apply for a Conditional Use Permit if the zone amendment is successful.

POSSIBLE FINDINGS AGAINST PROPOSAL:

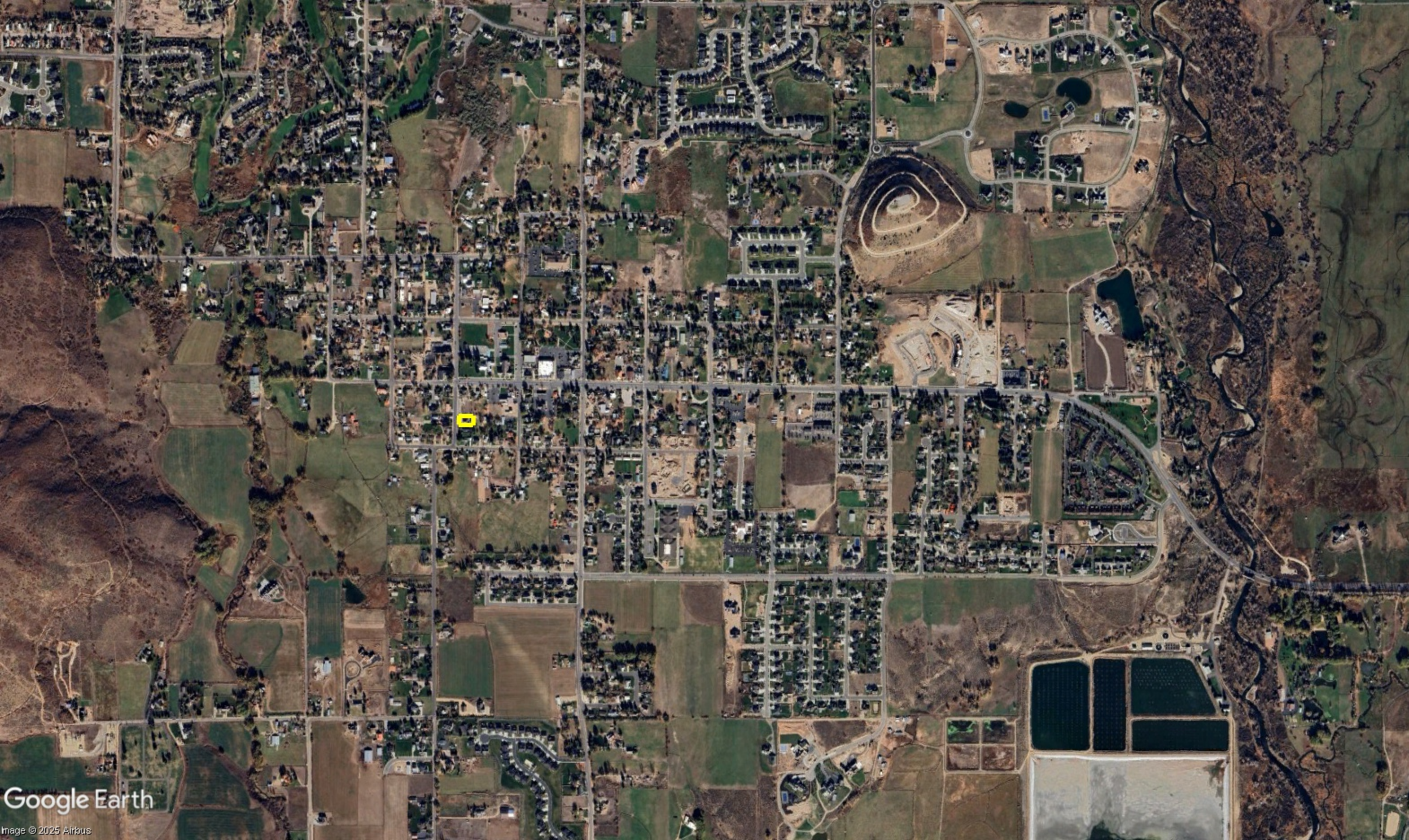
- The proposed language in the General Plan discourages the expansion of the TROD because it could potentially reduce full-time residence housing stock and could impact the feel of the community.
- The City Council is under no obligation to approve the proposal but may deny it they find it will not benefit the community.

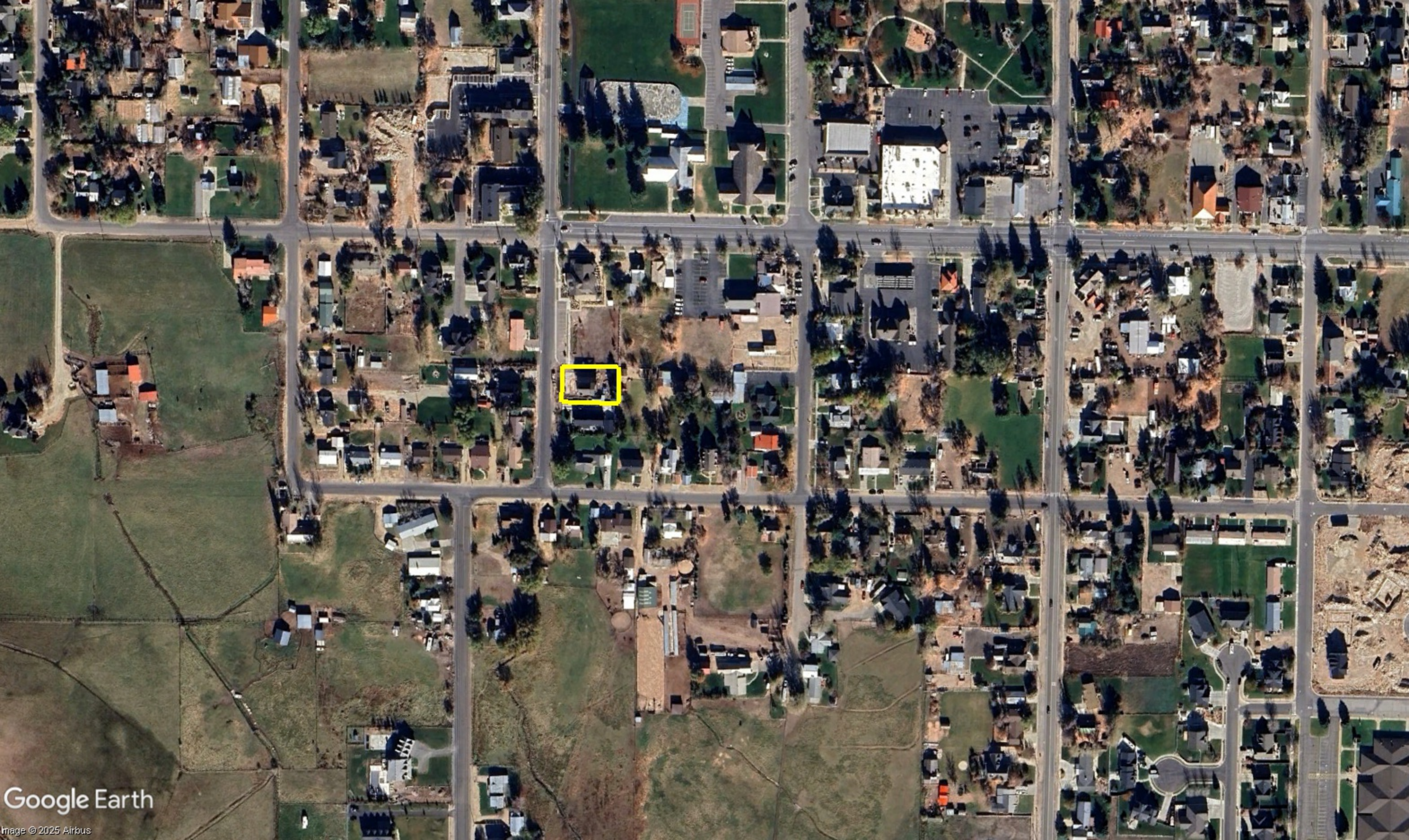
ALTERNATIVE ACTIONS:

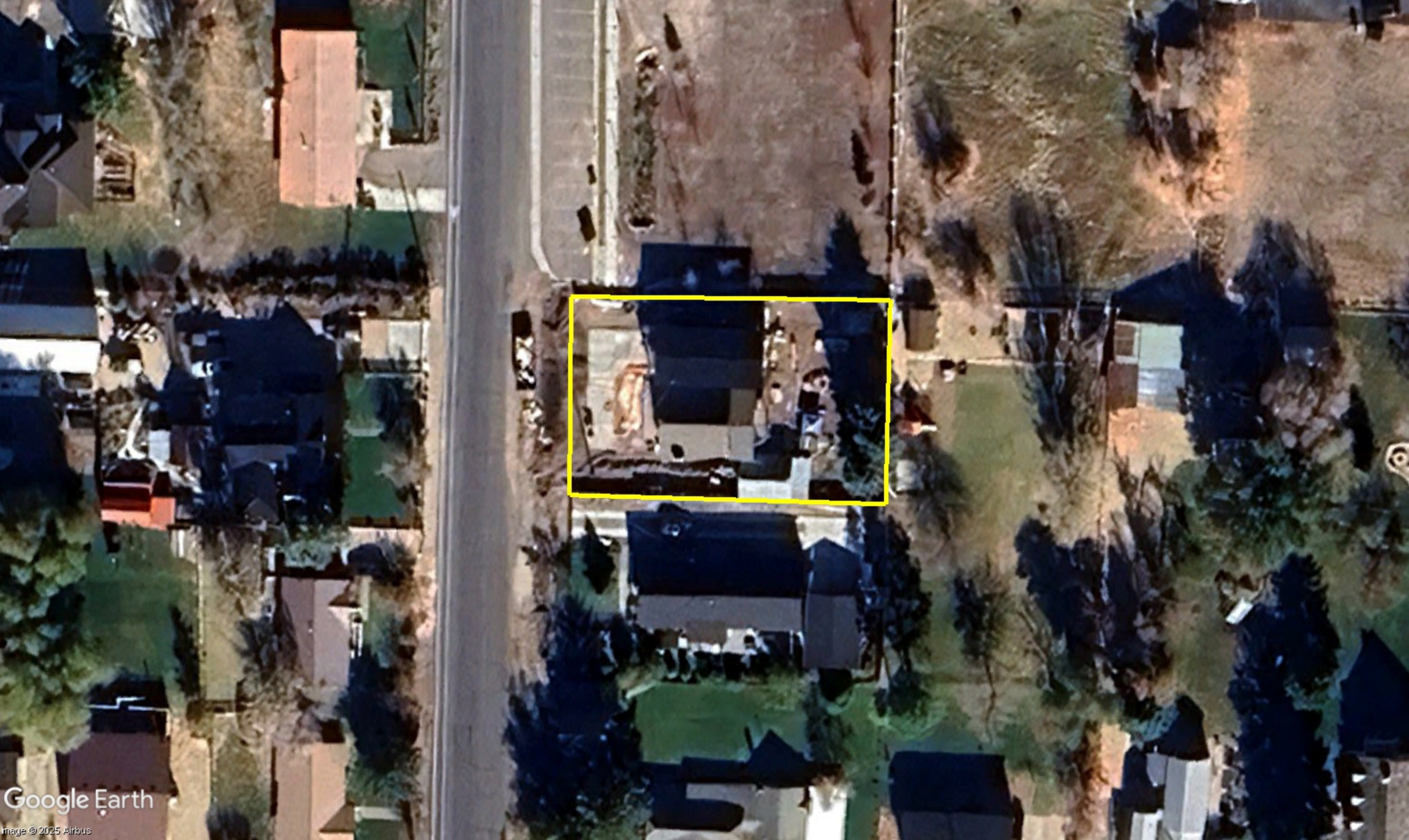
1. Approval (conditional). This action can be taken if the City Council finds proposal is acceptable and is in the community's best interest.
 - a. Accept staff report
 - b. List accepted findings
 - c. Place condition(s)
2. Continuance. This action can be taken if the City Council finds that there are unresolved issues.
 - a. Accept staff report
 - b. List accepted findings
 - c. Reasons for continuance
 - i. Unresolved issues that must be addressed
 - d. Date when the item will be heard again
3. Denial. This action can be taken if the City Council that the request is not acceptable and not in the best interest of the community.
 - a. Accept staff report
 - b. List accepted findings
 - c. Reasons for denial

RECOMMENDED CONDITIONS:

- None







240-W

200-W

TROD Boundary



Parcel Proposed
to be added
to the TROD

100-S

Jonathan M. Clegg and Julie A. Clegg

247 W Main Street

Midway, UT 84049

(801) 376-6703

October 14, 2025

Midway City Planning Commission

75 North 100 West

Midway, Utah 84049

Re: Opposition to Land Use Map Amendment for 71 South 200 West – Transient Rental Overlay District Expansion

Dear Members of the Midway City Planning Commission,

I am writing to respectfully oppose the application by Mark and Wendi Richard and Dallin Twilligear to amend the Land Use Map and include their property at 71 South 200 West in the Transient Rental Overlay District (TROD).

This proposal is contrary to the spirit and direction of the **Midway General Plan**, which specifically discourages the expansion of the TROD. That guidance reflects a wise and balanced approach—protecting our residential neighborhoods from the negative impacts that short-term rentals can bring.

Communities throughout Utah have seen how the growth of nightly rentals erodes neighborhood stability. They often lead to increased noise, traffic, and parking congestion, while displacing full-time residents and driving up housing costs. The result is the loss of the very thing that makes towns like Midway special: a genuine sense of community and belonging.

This concern is magnified by the fact that another short-term rental proposal—by Chad Marsing at 26 South 200 West—is already being considered on the same street. Two such properties in such close proximity would significantly alter the character of this quiet residential area and set a troubling precedent for future requests.

Midway's first priority should always be to strengthen community, not to expand transient lodging. Visitors enrich our town, but our neighborhoods should remain places where families put down roots, not where strangers come and go.

I urge the Council to uphold the intent of the General Plan and deny this request. Protecting our neighborhoods today ensures Midway remains the kind of place we are all proud to call home.

Thank you for your thoughtful consideration.

Respectfully,

Jonathan M. Clegg and Julie A. Clegg

Midway Residents



Midway

ORDINANCE 2025-27

AN ORDINANCE TO EXPAND THE TRANSIENT RENTAL OVERLAY DISTRICT TO INCLUDE THE PROPERTY AT 71 SOUTH 200 WEST CURRENTLY ZONED R-1-7.

WHEREAS, the owners of the property at 71 South 200 West, Mark and Wendi Richard and Dallin Twilliger, have requested that their property be added into the Transient Rental Overlay District (“TROD”); and

WHEREAS, the 0.24 acre property is currently zoned R-1-7, is contiguous to the TROD and the C-2 zone; and

WHEREAS, the Midway City General Plan states that TROD boundaries should not expand beyond current boundaries to help preserve available long-term housing supply and to help preserve Midway as a community filled with permanent residents that will help preserve Midway’s community feel; and

WHEREAS, transient rentals will help generate more transient rental taxes for the City and will help the City qualify to collect the Resort Tax; and

NOW THEREFORE, be it ordained by the City Council of Midway City, Utah, as follows:

The Midway City Land Use Map shall be amended as follows:

The property at 71 South 200 West shall be included in the Transient Rental Overlay District.

This ordinance shall take effect upon publication as required by law.

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PASSED AND ADOPTED by the City Council of Midway City, Wasatch County, Utah
this ____ day of _____, 2025.

AYE

NAY

Council Member Jeff Drury

Council Member Lisa Orme

Council Member Kevin Payne

Council Member Craig Simons

Council Member JC Simonsen

APPROVED:

Celeste Johnson, Mayor

ATTEST:

Brad Wilson, City Recorder

APPROVED AS TO FORM:

Corbin Gordon, City Attorney

(SEAL)